

Message Text

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C O N F I D E N T I A L LUSAKA 0656

E.O. 11652: GDS

TAGS: PFOR, ZA, US

SUBJECT: SECRETARY'S MEETING WITH ZAMBIAN FOREIGN MINISTER

REF: WILKOWSKI-COOTE TELECON APRIL 8 AND STATE 71123

1. APPRECIATE OPPORTUNITY TO COMMENT ON POINTS ZAMBIAN FOREIGN MINISTER MWAANGA MAY RAISE AT MEETING WITH SECRETARY MONDAY, APRIL 15 AT 5:30P.M. IN NEW YORK AND TO OFFER SUGGESTIONS ON RESPONSES OR INITIATIVES FOR CONSIDERATION IN PREPARATION SECRETARY'S BRIEFING PAPERS.

2. ASSUMING MWAANGA RUNS TRUE TO FORM AND FOLLOWS PATTERN OF DISCUSSING SUBJECTS IN WHICH HE HAS TAKNE KEENEST INTEREST SINCE ENTERING PRESIDENT KAUNDA'S CABINET LAST DECEMBER, HE CAN BE EXPECTED TO TAKE INITIATIVE IN:
A) APPLAUDING USG LEADERSHIP TOWARD WORLD PEACE; B) URGING USG EXTEND THIS LEADERSHIP ROLE TO PROBLEM OF SOUTHERN AFRICA;
C) WISHING TO EXCHANGE VIEWS ON PEOPLES REPUBLIC OF CHINA AND ITS RELATION TO THIRD WORLD; AND D) EXPLAINING WHY GRZ-USG BILATERAL RELATIONS IMPROVED.

3. FOLLOWING PARAGRAPHS ATTEMPT ANTICIPATE WHAT MWAANGA MAY SAY ON THESE POINTS AND OFFER RESPONSES AND INITIATIVES FOR SECRETARY'S CONSIDERATION:

4. APPLAUND WORLD LEADERSHIP ROLE OF USG AND EXPRESS GRATIFICATION WITH:

A) US WITHDRAWAL FROM VIETNAM AND PARIS PEACE

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SETTLEMENT;

B) US MEDIATION IN MIDDLE EAST AND PEACE PROGRESS;
C) DETENTE WITH USSR;
D) NORMALIZATION OF RELATIONS WITH PRC;
E) CONSIDERATION FOR LDC'S IN ENERGY CRISIS;
F) US\$ 5 MILLION DOLLAR AID LOAN FOR ZAMBIA TRANSPORT
EMERGENCY.

5. BELIEVE POINTS 4A) THROUGH 4E) BEST HANDLED BY DEPARTMENT.
ON POINT 4F) SECRETARY MAY REGRET DELAYED DRAWDOWN IN VIEW
OF SPECIAL POLITICAL CONSIDERATIONS BEHIND LOAN DECISION.
SECRETARY COULD SUGGEST THAT ZAMBIA AND COUNTRIES IT
ALIGNED WITH COULD ITSELF PLAY USEFUL LEADERSHIP ROLE IN UN BY
SUPPORTING REALISTIC AND CONSTRUCTIVE RESOLUTIONS IN UNGA
SPECIAL SESSION (SCHAUFELER SPEECH).

6. GIVEN SUCCESS OF MOVES TOWARD DETENTE AND PEACE
ELSEWHERE, MWAANGA WILL URGE US\$ EXTEND ITS LEADERSHIP
ROLE TO SOUTHERN AFRICAN PROBLEM. ARGUING LIBERATION
STRUGGLE INTENSIFYING AND, DESPITE ZAMBIAN HOPE FOR
POLITICAL NEGOTIATION)LUSAKA MANIFESTO AND GENERAL
DE SPINOLA THESIS). VIOLENCE MAY BE ONLY WAY OF ACHIEVING
HUMAN RIGHTS AND SELF-DETERMINATION UNLESS INFLUENCE OF
WEST (READ US\$) CAN BE BROUGHT TO BEAR ON GOVERNMENTS
OF SOUTH AFRICA AND PORTUGAL TO RECONSIDER THEIR BELLIGERENT
AND IN CASE OF FORMER, RACIST POLICIES.

7. SECRETARY COULD BRIEFLY REVIEW MAJOR US ACTIONS, E.G.,
LABOR POLICY OF US BUSINESS IN SOUTH AFRICA; SANCTIONS IN
RHODESIA; DISCOURAGEMENT OF INVESTMENT IN ANIMBIA; ARMS
EMBARGO IN SOUTH AFRICA AND PORTUGUESE TERRITORIES;
ADMINISTRATION'S POLICY ON BYRD AMENDMENT AND PRESENT
STATUS IN CONGRESS. SECRETARY MIGHT ASK MWAANGA TO DEFINE
WHAT GRZ THINKS IS REALISTICALLY POSSIBLE FOR US\$ TO ATTEMPT
UNDER COMPLEX DOMESTIC SITUATION PREVAILING IN SOUTH AFRICA
AND UNDER POLITICAL CIRCUMSTANCES IN RHODESIA WHERE UNITED
KINGDOM HAS PRIMARY RESPONSIBILITY. GIVEN MISINFORMATION
AND MISCONCEPTIONS OF SOUTH AFRICANS AND THEIR GROWING
DISSATISFACTION WITH SMITH REGIME, SECRETARY MIGHT ASK IF
MWAANGA THINKS PRIVATE DIALOGUE BETWEEN GRZ AND SAG
COULD BE RESUMED, OR ARE RESTRAINTS IMPOSED BY OAU
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ON ZAMBIA AND DOMESTIC POLITICS ON SOUTH AFRICA
OF SUCH AN INHIBITING NATURE THAT PRIVATE DIALOGUE NOW
VIRTUALLY IMPOSSIBLE.

8. MWAANGA MAY OFFER TO REVIEW PRESIDENT KANUDA'S
FEB/MARCH TRIP TO CHINA AND IN SO DOING SHOULD CONFIRM
SECRETARY'S 1969 PREDICTION THAT CHINA IS INDEED "GROWING
FACTOR IN AFRICA." ESPECIALLY IF MWAANGA GOES INTO DETAIL

ON ECONOMIC BENEFITS WHICH ZAMBIAN AND TANZANIA WILL
ENJOY FOLLOWING RECENT TRIPS OF BOTH PRESIDENTS.

9. SECRETARY MAY WISH TO COMPARE NOTES ON DOMESTIC AND
FOREIGN POLICIES OF PRC; ALSO TO DRAW OUT MWAANGA ON HOW
ZAMBIA SEES CHINESE LONG-RANGE GOALS IN AFRICA AND HOW THESE
COMPARE OR DIFFER FROM USSR, WHILE NOTEING DISTURBING
INCREASE IN SOVIET ARM SHIPMENTS TO SOMALIA AND UGANDA.
SECRETARY COULD REASSURE MWAANGA THAT CLOSER GRZ-PRC
REALTIONSHIP CONTRIBUTES TO GENERAL DETENTE.

10. MWAANGA MAY DESCRIBE GRZ-US RELATIONS AS IMPROVING,
FOLLOWING TERMINATION OF US MILITARY INVOLVEMENT IN VIETNAM
AND LESSENING OF TENSIONS AND INCREASING COOPERATION AMONG
SUPERPOWERS. HE MAY ALSO INVITE EXPANSION OF US TRADE AND
INVESTMENT INTERESTS AND PERHAPS INQUIRE OF REGIONAL ECONOMIC
ASSISTANCE POSSIBILITIES AS ZAMBIA'S RELATIONS WITH
TANZANIA, ZAIRE AND TO LESSER EXTENT MALAWI, BOTSWANA
AND KENYA BECOME CLOSER.

11. SECRETARY COULD EXPRESS GRATIFICATION WITH IMPROVED
STATE OF BILATERAL RELATIONS BUT RAISE QUESTION OVER
UNCERTAINTY PREVAILING AS RESULT OF RECENT CANCELLATION OF
GRZ CONTRACTS INVOLVING US INTERESTS IN MINING.
MANUFACTURING, AND TRANSPORT, WHILE NOTING US BANKING
INTERESTS ARE FAVORABLE EXCEPTION. SHOULD MWAANGA BE
SPECIFIC IN RAISING TAW, CROTHERS OR SOGHOIAN CASES,
SECRETARY COULD REFER HIM TO ASSISTANT SECRETARY OR AF/E
OFFICE DIRECTOR. SECR
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